109TH CONGRESS 1ST SESSION

H. R. 3375

To amend the Fair Credit Reporting Act to provide for secure financial data, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 21, 2005

Ms. PRYCE of Ohio (for herself, Mr. Castle, and Mr. Moore of Kansas) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To amend the Fair Credit Reporting Act to provide for secure financial data, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Financial Data Secu-
- 5 rity Act of 2005".
- 6 SEC. 2. DATA SECURITY SAFEGUARDS.
- 7 (a) IN GENERAL.—The Fair Credit Reporting Act
- 8 (15 U.S.C. 1681) is amended by adding at the end the
- 9 following new section:

1 "§ 630. Data security safeguards

"(a) Security Policies and Procedures.—Each consumer reporter shall have an affirmative and continuing obligation to maintain reasonable policies and pro-cedures to protect the security and confidentiality of sensitive financial account information and sensitive financial identity information of any consumer that is maintained or received by or on behalf of such consumer reporter against any unauthorized use that is reasonably likely to result in substantial inconvenience or substantial harm to such consumer.

"(b) Investigation Requirements.—

"(1) Protecting against identity theft.—

"(A) Investigation required.—If a consumer reporter is aware that a breach of data security has occurred, or is reasonably likely to have occurred, with respect to sensitive financial identity information maintained by or on behalf of the consumer reporter, the consumer reporter shall conduct an investigation to determine the likelihood that such information will be misused against any consumer to whom any of such information relates in a manner that would cause substantial inconvenience or substantial harm to any such consumer.

"(B) Scope of investigation.—An investigation conducted under subparagraph (A) shall be commensurate with the nature and the amount of the sensitive financial identity information that is subject to the breach of data security.

"(C) Factors to be considered.—In determining the likelihood that sensitive financial identity information that was the subject of a breach of data security has been or will be misused, the consumer reporter shall consider all available relevant facts, including whether the information that was subject to the breach was unencrypted or unredacted, or required technology to use that is not generally commercially available.

"(2) Protecting against fraudulent transactions.—

"(A) INVESTIGATION REQUIRED.—If a consumer reporter is aware that a breach of data security has occurred or is reasonably likely to have occurred with respect to sensitive financial account information, maintained by or on behalf of the consumer reporter, the consumer reporter shall conduct an investigation to

determine the likelihood that such information will be misused against any consumer to whom any of such information relates to make 1 or more fraudulent transactions on a financial account to which the sensitive financial account information relates in a manner that would cause substantial inconvenience or substantial harm to such consumer.

- "(B) Scope of investigation.—An investigation conducted under subparagraph (A) shall be commensurate with the nature and the amount of the sensitive financial account information that is subject to the breach of data security.
- "(C) Factors to be considered.—In determining the likelihood that the sensitive financial account information that was the subject of a breach of data security has been or will be misused, the consumer reporter shall consider all available relevant facts, including whether—

"(i) the information that was subject to the breach was unencrypted, unredacted, or required technology to use that is not generally commercially available; and

"(ii) on an ongoing basis, any security programs used by, or on behalf of, the consumer reporter have detected, or are likely to detect, fraudulent transactions resulting from the breach of data security.

"(c) Notice Requirement.—

"(1) Notice of potential identity theft respect to sensitive financial identity information for which an investigation is required under subsection (b)(1)(A), unless the consumer reporter determines (after conducting a reasonable investigation that meets the requirements of such subsection) that it is not reasonably likely that such information will be misused to commit financial fraud against any consumer to whom such sensitive financial identity information relates in a manner that would cause substantial inconvenience or substantial harm to such consumer, the consumer reporter shall provide notice, in the manner provided in subsection (e), to—

24 "(A) any appropriate law enforcement 25 agency;

1	"(B) the appropriate functional regulatory
2	agency for the consumer reporter;
3	"(C) if the information relates to a finan-
4	cial account provided to, maintained for, or
5	serviced for any consumer by a person other
6	than the consumer reporter, the person that
7	provides, maintains, or services the financial ac-
8	count for the consumer;
9	"(D) if the consumer reporter determines
10	that it is likely to be providing notice under this
11	paragraph to 1,000 or more consumers for any
12	breach of data security—
13	"(i) each nationwide consumer report-
14	ing agency; and
15	"(ii) any other consumer reporting
16	agency that the consumer reporter identi-
17	fies, or expects to identify, in the notice
18	provided to the consumer under subpara-
19	graph (E);
20	"(E) any consumer to whom the sensitive
21	financial identity information relates; and
22	"(F) if the sensitive financial identity in-
23	formation concerning any consumer is provided
24	to, maintained by, or serviced by a person other
25	than the consumer reporter, that person.

1	"(2) Notice of Potential fraudulent
2	TRANSACTION RISK.—In the case of any actual or
3	reasonably likely breach of data security with respect
4	to sensitive financial account information for which
5	an investigation is required under subsection
6	(b)(2)(A), unless the consumer reporter determines
7	(after conducting a reasonable investigation that
8	meets the requirements of such subparagraph) that
9	it is not reasonably likely that such information will
10	be misused against the consumers to whom such
11	sensitive financial account information relates to
12	make 1 or more fraudulent transactions on a finan-
13	cial account to which such information relates in a
14	manner that would cause substantial inconvenience
15	or substantial harm to any such consumer, the con-
16	sumer reporter shall provide notice, in the manner
17	provided in subsection (e), to—
18	"(A) an appropriate law enforcement agen-
19	$\mathrm{ey};$
20	"(B) the appropriate functional regulatory
21	agency for the consumer reporter;
22	"(C) if the information relates to a finan-

"(C) if the information relates to a financial account provided to, maintained for, or serviced for any consumer by a person other than the consumer reporter, the person that

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1	provides, maintains, or services the financial ac-
2	count for the consumer; and
3	"(D) subject to subsections (d)(2) and (e),
4	any consumer to whom the sensitive financial
5	account information relates.
6	"(d) Investigation and Notice Requirements
7	FOR THIRD PARTY AGREEMENTS.—
8	"(1) Contractual obligation required.—
9	No consumer reporter may provide sensitive finan-
10	cial identity information or sensitive financial ac-
11	count information to a third party to receive, main-
12	tain, or service on behalf of the consumer reporter,
13	unless such third party agrees that whenever the
14	third party becomes aware that a breach of data se-
15	curity has occurred or is reasonably likely to have
16	occurred with respect to such information received,
17	maintained, or serviced by such third party, the
18	third party shall be obligated—
19	"(A) to provide notice of the breach to the
20	consumer reporter;
21	"(B) to conduct a joint investigation with
22	the consumer reporter to determine the likeli-
23	hood that such information will be misused
24	against the consumers to whom the information
25	relates in a manner that would cause substan-

1	tiai inconvenience of substantiai narin to any
2	such consumers; and
3	"(C) unless the consumer reporter and
4	third party determine, after conducting a rea-
5	sonable investigation, that it is not reasonably
6	likely that such information will be misused to
7	commit financial fraud against any consumer to
8	whom any of such sensitive personal informa-
9	tion relates in a manner that would cause sub-
10	stantial inconvenience or substantial harm to
11	such consumer, to provide joint notice with the
12	consumer reporter under paragraph (2).
13	"(2) Joint notice requirement under cer-
14	TAIN CIRCUMSTANCES.—In the case of any breach of
15	data security involving a third party referred to in
16	paragraph (1) for which a notice is required to be
17	provided by a consumer reporter to a consumer
18	under subsection (c)—
19	"(A) both the consumer reporter and any
20	person that provides or maintains the financial
21	account for the consumer shall be responsible
22	for providing the notice under such subsection
23	to the consumer jointly;
24	"(B) the notice shall—

1	"(i) clearly indicate on its face (such
2	as the envelope for mailed notices) the
3	identity of a person or consumer reporter
4	that has the direct relationship with the
5	consumer; and
6	"(ii) clearly identify the consumer re-
7	porter that directly suffered the breach of
8	data security and indicate the notice is
9	being provided to the consumer on account
10	of such breach; and
11	"(C) the consumer reporter shall be re-
12	sponsible for the reasonable actual costs of such
13	notice, except as otherwise established by agree-
14	ment.
15	"(e) Time and Manner of Notices.—
16	"(1) Prompt notice required.—Except as
17	provided in paragraph (2), any notice required under
18	subsection (c), including any joint notice in accord-
19	ance with subsection (d)(2)(A), shall be made
20	promptly following completion of reasonable meas-
21	ures undertaken to determine the scope of the
22	breach of data security.
23	"(2) Delay of notice for law enforce-
24	MENT PURPOSES.—If a consumer reporter receives a
25	written request from an appropriate law enforcement

1	agency that is approved by a court of competent ju-
2	risdiction indicating that providing a particular no-
3	tice to any consumer under this section would im-
4	pede a criminal or civil investigation by that law en-
5	forcement agency, or an oral request from an appro-
6	priate law enforcement agency indicating that such
7	a written request will be provided, the consumer re-
8	porter shall delay, or in the case of a foreign law en-
9	forcement agency may delay, providing such notice
10	until—
11	"(A) the law enforcement agency informs
12	the consumer reporter that such notice will no
13	longer impede the investigation; or
14	"(B) the law enforcement agency fails to—
15	"(i) confirm that a continued delay is
16	necessary to avoid impeding such investiga-
17	tion; or
18	"(ii) provide a written request within
19	a reasonable time following an oral request
20	for such delay.
21	"(3) Order of notice.—The notices required
22	under subsection (c), including any joint notice in
23	accordance with subsection (d)(2)(A), shall be made
24	in the order of the subparagraphs in paragraph (1)
25	or (2) of subsection (c), as the case may be.

1	"(4) Content of Consumer Notice.—Any
2	notice required to be provided to a consumer under
3	paragraph (1) or (2) of subsection (c), including any
4	joint notice in accordance with subsection $(d)(2)(A)$,
5	shall include—
6	"(A) a clear and conspicuous heading or
7	notice title on the envelope or transmission title
8	indicating the nature of the notice, such as
9	'LEGAL NOTICE OF DATA SECURITY
10	BREACH';
11	"(B) a brief description of the breach of
12	data security, including a statement of the
13	types of sensitive financial account and sensitive
14	financial identity information involved in such
15	breach;
16	"(C) appropriate instructions to the con-
17	sumer to mitigate against financial fraud; and
18	"(D) appropriate contact information that
19	the consumer may use to obtain additional in-
20	formation.
21	"(5) No duplicative notices required.—A
22	consumer reporter, whether acting directly or jointly
23	with a third party under subsection (d), shall not be
24	required to provide more than 1 notice with respect

to any breach of data security to any affected con-

1 sumer, so long as such notice meets all the applica-2 ble requirements of this section. 3 "(f) FINANCIAL FRAUD MITIGATION.— "(1) Free file monitoring.—Any consumer 4 5 reporter that is required to provide notice to a con-6 sumer under subsection (c)(1), or that is deemed to be in compliance with such requirement by operation 7 8 of subsection (g), shall offer and make available to 9 the consumer, free of charge, a service that monitors 10 nationwide credit activity regarding a consumer from 11 a consumer reporting agency described in section 12 603(p). 13 "(2) Joint Rulemaking for Safe Harbor.— 14 The Secretary of the Treasury, the Board of Gov-15 ernors of the Federal Reserve System, and the Com-16 mission shall jointly develop regulations, which shall 17 be prescribed by all functional regulatory agencies, 18 that, in any case in which— 19 "(A) free file monitoring is offered under 20 paragraph (1) to a consumer; "(B) subsequent to the offer, another 21 22 party misuses sensitive financial identity infor-23 mation on the consumer obtained through the

breach of data security (that gave rise to such

1	offer) to commit identity theft against the con-
2	sumer; and
3	"(C) at the time of such breach the con-
4	sumer reporter maintained reasonable policies
5	and procedures to comply with subsection (a),
6	exempts the consumer reporter from any liability
7	under State common law for any loss or harm to the
8	consumer occurring after the date of such offer,
9	other than any direct pecuniary loss provided under
10	such law, resulting from such misuse.
11	"(g) COMPLIANCE WITH GLBA.—
12	"(1) In general.—For the purposes of this
13	section, any person subject to section 501(b) of title
14	V of the Gramm-Leach-Bliley Act shall be deemed to
15	be in compliance with—
16	"(A) subsection (a) of this section, if the
17	person is required to implement appropriate
18	safeguards pursuant to regulations, guidelines,
19	or guidance prescribed by or issued by an agen-
20	cy or authority in accordance with such sub-
21	section of the Gramm-Leach-Bliley Act;
22	"(B) subsection (b) of this section, if the
23	person is required to conduct investigations of
24	breaches of information security pursuant to
25	regulations, guidelines, or guidance prescribed

1	by or issued by an agency or authority in ac-
2	cordance with such subsection of the Gramm-
3	Leach-Bliley Act; and
4	"(C) subsection (c) of this section, if the
5	person is required to implement a consumer no-
6	tification program after breaches of such data
7	safeguards pursuant to regulations, guidelines,
8	or guidance prescribed by or issued by an agen-
9	cy or authority in accordance with section 501
10	of the Gramm-Leach-Bliley Act.
11	"(2) Reciprocal compliance arrange-
12	MENTS.—If, with respect to any person, or any
13	agent of a person, who is subject to section 501(b)
14	of the Gramm-Leach-Bliley Act, the regulations,
15	guidelines, or guidance prescribed or issued pursu-
16	ant to such section by the agencies or authorities de-
17	scribed in section 509 of the Gramm-Leach-Bliley
18	Act, allow—
19	"(A) any requirement that such person
20	comply with such section to be satisfied by the
21	person's agent; or
22	"(B) any requirement that a person's
23	agent comply with such section to be satisfied
24	by the person,

1 such reciprocal compliance treatment for such per-2 son and agent shall also apply under subsections (a), 3 (b), and (c) of this section in the same manner and 4 to the same extent such treatment applies for pur-5 poses of such section 501(b), except as otherwise 6 provided by any such agency or authority. 7 "(h) Uniform Security Regulations.— "(1) Uniform standards.—The Secretary of 8 9 the Treasury, the Board of Governors of the Federal 10 Reserve System, and the Commission shall jointly— "(A) develop appropriate standards and 11 12 guidelines in furtherance of the policy of this 13 section; and 14 "(B) prescribe regulations requiring each 15 consumer reporter to establish reasonable poli-16 cies and procedures implementing such stand-17 ards and guidelines, consistent, as appropriate, 18 with section 501(b) of title V of the Gramm-19 Leach-Bliley Act. "(2) Enforcement regulations.—Each of 20 the functional regulatory agencies shall prescribe 21 22 such regulations as may be necessary, consistent

with the standards in paragraph (1), to carry out

the purposes of this section with respect to the per-

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1	sons subject to the jurisdiction of such agency under
2	subsection (i).
3	"(3) Procedures and deadline.—
4	"(A) Procedures.—Regulations pre-
5	scribed under this subsection shall be prescribed
6	in accordance with applicable requirements of
7	title 5, United States Code.
8	"(B) Deadline for initial regula-
9	TIONS.—The regulations required to be pre-
10	scribed under paragraph (1) shall be published
11	in final form before the end of the 12-month
12	period beginning on the date of the enactment
13	of the Financial Data Security Act of 2005.
14	"(C) Deadline for enforcement reg-
15	ULATIONS.—The regulations required to be pre-
16	scribed under paragraph (2) shall be published
17	in final form before the end of the 6-month pe-
18	riod beginning on the date regulations described
19	in subparagraph (B) are published in final
20	form.
21	"(D) AUTHORITY TO GRANT EXCEP-
22	TIONS.—The regulations prescribed under para-
23	graph (2) may include such additional excep-

tions to this section as are deemed by the func-

tional regulatory agencies to be consistent with
the purposes of this section.

"(E) Consultation and coordinate the Secretary of the Treasury, the Board of Governors of the Federal Reserve System, and the Commission shall consult and coordinate with the other functional regulatory agencies to the extent appropriate in prescribing regulations under this subsection.

"(4) APPROPRIATE EXEMPTIONS.—The Secretary of the Treasury, the Board, and the Commission, in consultation with the Administrator of the Small Business Administration, shall provide appropriate exemptions from requirements of this section relating to sensitive financial identity information for consumer reporter collectors that are small businesses.

"(i) Administrative Enforcement.—Notwith19 standing section 616, 617, or 621, this section and the
20 regulations prescribed under this section shall be enforced
21 exclusively by the functional regulatory agencies with re22 spect to financial institutions and other persons subject
23 to jurisdiction of each such agency under applicable law,
24 as follows:

1	"(1) Under section 8 of the Federal Deposit In-
2	surance Act, in the case of—
3	"(A) national banks, Federal branches and
4	Federal agencies of foreign banks, and any sub-
5	sidiaries of such entities (except brokers, deal-
6	ers, persons providing insurance, investment
7	companies, and investment advisers), by the
8	Comptroller of the Currency;
9	"(B) member banks of the Federal Reserve
10	System (other than national banks), branches
11	and agencies of foreign banks (other than Fed-
12	eral branches, Federal agencies, and insured
13	State branches of foreign banks), commercial
14	lending companies owned or controlled by for-
15	eign banks, organizations operating under sec-
16	tion 25 or 25A of the Federal Reserve Act, and
17	bank holding companies and their nonbank sub-
18	sidiaries or affiliates (except brokers, dealers,
19	persons providing insurance, investment compa-
20	nies, and investment advisers), by the Board of
21	Governors of the Federal Reserve System;
22	"(C) banks insured by the Federal Deposit
23	Insurance Corporation (other than members of
24	the Federal Reserve System), insured State
25	branches of foreign banks, and any subsidiaries

- of such entities (except brokers, dealers, persons providing insurance, investment companies, and investment advisers), by the Board of Directors of the Federal Deposit Insurance Corporation; and

 "(D) savings associations the deposits of
 - "(D) savings associations the deposits of which are insured by the Federal Deposit Insurance Corporation, and any subsidiaries of such savings associations (except brokers, dealers, persons providing insurance, investment companies, and investment advisers), by the Director of the Office of Thrift Supervision.
 - "(2) Under the Federal Credit Union Act, by the Board of the National Credit Union Administration with respect to any federally insured credit union, and any subsidiaries of such an entity.
 - "(3) Under the Securities Exchange Act of 1934, by the Securities and Exchange Commission with respect to any broker or dealer.
 - "(4) Under the Investment Company Act of 1940, by the Securities and Exchange Commission with respect to investment companies.
 - "(5) Under the Investment Advisers Act of 1940, by the Securities and Exchange Commission

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1	with respect to investment advisers registered with
2	the Commission under such Act.
3	"(6) Under State insurance law, in the case of
4	any person engaged in the business of insurance, by
5	the applicable State insurance authority of the State
6	in which the person is domiciled.
7	"(7) Under the Federal Trade Commission Act,
8	by the Federal Trade Commission for any other per-
9	son that is not subject to the jurisdiction of any
10	agency or authority under paragraphs (1) through
11	(6) of this subsection.
12	"(j) Definitions.—For purposes of this section, the
13	following definitions shall apply:
14	"(1) Breach of data security.—The term
15	'breach of data security' means, with respect to sen-
16	sitive financial account information or sensitive fi-
17	nancial identity information that is maintained, re-
18	ceived, serviced, or communicated by or on behalf of
19	any financial institution—
20	"(A) an unauthorized acquisition of such
21	information that could be used to commit finan-
22	cial fraud (such as identity theft or fraudulent
23	transactions made on financial accounts); or
24	"(B) an unusual pattern of misuse of such
25	information to commit financial fraud

1	"(2) Consumer reporter and related
2	TERMS.—
3	"(A) Consumer Report.—The term 'con-
4	sumer report' includes any written, oral, or
5	other communication of any information by a
6	consumer reporter bearing on a consumer's
7	credit worthiness, credit standing, credit capac-
8	ity, character, general reputation, personal
9	characteristics, personal identifiers, financial
10	account information, or mode of living.
11	"(B) Consumer reporting broker.—
12	The term 'consumer reporting broker' means
13	any person which, for monetary fees, dues, or
14	on a cooperative nonprofit basis, regularly en-
15	gages in whole or in part in the practice of as-
16	sembling or evaluating consumer credit infor-
17	mation or other information on consumers for
18	the purpose of furnishing consumer reports to
19	third parties, and which uses any means or fa-
20	cility of interstate commerce for the purpose of
21	preparing or furnishing consumer reports.
22	"(C) Consumer reporting col-
23	LECTOR.—The term 'consumer reporting col-
24	lector' means any person (other than a con-

sumer reporting agency or a consumer report-

ing broker) which, for monetary fees, dues, or on a cooperative nonprofit basis, or otherwise, regularly engages in whole or in part in the practice of assembling or evaluating consumer reports or other information on consumers to provide or market or collect payment for products or services, and which uses any means or facility of interstate commerce for the purpose of preparing or using consumer reports.

- "(D) Consumer reporter.—The term consumer reporter' means any consumer reporting agency, consumer reporting broker, or consumer reporting collector.
- "(3) FINANCIAL INSTITUTION.—The term 'financial institution' means any consumer reporter who maintains, receives, services, or communicates sensitive financial account information or sensitive financial identity information on an ongoing basis for the purposes of engaging in interstate commerce.
- "(4) Functional regulatory agency' means any agency described in subsection (i) with respect to the financial institutions and other persons subject to the jurisdiction of such agency.

1	"(5) Nationwide consumer reporting
2	AGENCY.—The term 'nationwide consumer reporting
3	agency' means—
4	"(A) a consumer reporting agency de-
5	scribed in section 603(p);
6	"(B) any person who notifies the Commis-
7	sion that the person reasonably expects to be-
8	come a consumer reporting agency described in
9	subsection (p) of section 603 within a reason-
10	able time; and
11	"(C) a consumer reporting agency de-
12	scribed in section 603(w) that notifies the Com-
13	mission that the person wishes to receive breach
14	of data security notices under this section that
15	involve information of the type maintained by
16	such agency.
17	"(6) Sensitive financial account informa-
18	TION.—The term 'sensitive financial account infor-
19	mation' means a financial account number of a con-
20	sumer, such as credit card number or debit card
21	number, in combination with any security code, ac-
22	cess code, password, or other personal identification
23	information that would allow access to the con-
24	sumer's financial account.

1	"(7) Sensitive financial identity informa-
2	TION.—The term 'sensitive financial identity infor-
3	mation' means the first and last name, the address,
4	or the telephone number of a consumer, in combina-
5	tion with any of the following of the consumer:
6	"(A) Social Security number.
7	"(B) Driver's license number or equivalent
8	State identification number.
9	"(C) Taxpayer identification number.".
10	(b) CLERICAL AMENDMENT.—The table of sections
11	for the Fair Credit Reporting Act is amended by inserting
12	after the item relating to section 629 the following new
13	item:
	"630. Data security safeguards.".
14	(c) Effective Date.—The provisions of section 630
15	of the Fair Credit Reporting Act (as added by this sec-
16	tion), other than subsection (h) of such section, shall take
17	effect on the earlier of—
18	(1) the date of publication of the regulations re-
19	quired under paragraph (3) of such subsection, with
20	respect to any person under the jurisdiction of each
21	regulatory agency publishing such regulations; or
22	(2) the end of the 24-month period beginning
23	on the date of the enactment of this Act.

1 SEC. 3. RELATION TO STATE LAWS.

2	Subsection (b) of section 625 of the Fair Credit Re-
3	porting Act (15 U.S.C. 1681t) is amended—
4	(1) by redesignating paragraphs (3), (4), and
5	(5) as paragraphs (4), (5), and (6), respectively; and
6	(2) by inserting after paragraph (2) the fol-
7	lowing new paragraph:
8	"(3) with respect to the responsibilities of any
9	person—
10	"(A) to protect the security or confiden-
11	tiality of information on consumers maintained
12	by or on behalf of the person;
13	"(B) to safeguard such information from
14	potential misuse;
15	"(C) to investigate and provide notices to
16	consumers of any unauthorized access to infor-
17	mation concerning the consumer, or the poten-
18	tial misuse of such information, for fraudulent
19	purposes; and
20	"(D) to mitigate any loss or harm result-
21	ing from such unauthorized access or misuse.".